Horizontal initiatives

- Funding to implement Canada's new marine conservation targets
- Funding to protect and promote the health of Canada's priority at-risk whale populations

Funding to implement Canada's new marine conservation targets

Lead department

Fisheries and Oceans Canada (DFO)

Federal partner departments

Environment and Climate Change Canada (ECCC); Transport Canada (TC); Parks Canada (PC); Natural Resource Canada (NRCan); Crown-Indigenous Relations and Northern Affairs Canada (CIRNAC)

Start date

2021-22

End date

2025-26

Description

This initiative provides funding for Fisheries and Oceans Canada (DFO), Parks Canada (PC), Environment and Climate Change Canda (ECCC), Transport Canada (TC), Natural Resources Canada (NRCan), and Crown-Indigenous Relations and Northern Affairs Canada (CIRNAC) through three pillars of activities that will support conserving 25 per cent of Canada's oceans by 2025. In addition, DFO is seeking incremental resources to manage existing *Oceans Act* Marine Protected Areas (MPAs) and Other effective area-based conservation measures (OECMs). Together, the three pillars will advance new and existing MPAs and OECMs by building on the lessons learned and best practices gained through previous marine conservation efforts. Previous efforts have demonstrated that achieving marine conservation efforts within Canada requires a multi-pronged approach that is based on best available information and ensuring support and trust of partners and stakeholders. This horizontal initiative uses a whole-of-government approach that is based on capacity to implement the necessary activities to inform establishment and management of sites, enables the active participation of partners and stakeholders, and applies a balanced approach for advancing conservation by considering economic and societal objectives within the marine environment.

This initiative has been developed based on implicated departments' experience with previous marine conservation initiatives, even though an evaluation of the 2016 marine conservation targets initiative has not been undertaken. This initiative uses a cooperative approach between departments where centrally coordinated policy direction is provided to support and advance collaborative responses to current and emerging oceans management issues, and to support the development of strengthened performance measurement tools, including enhanced outcomes, indicators and protocols.

Increasing Canada's conservation efforts to 25 per cent by 2025 is highly ambitious. To establish new conservation areas and ensure that those that are contributing to the target are effectively conserving important species, habitats and ecosystems, departments must gain an understanding at site and bioregional levels of the ecological, social, economic and cultural importance of areas, while concurrently ensuring that the efforts have the support of governments, Indigenous peoples, and stakeholders. To achieve these objectives in less than five years will require the activities under each of the three pillars be implemented in a complementary manner. Working towards the 2025 target by establishing new conserved areas while pursing Marine Spatial Planning (MSP) and collaborative partnerships will set a solid framework for the Government of Canada to achieve the 2025 target. Furthermore, this initiative contributes to other mandate priorities of the Government, such as the sustainability of fish stocks, the protection of whales, and climate change adaptation.

This initiative aligns with the Government of Canada's Greening Government Strategy. Consistent with the Strategy, departments will minimize the ecosystem impacts of marine activities, such as reducing impacts from noise due to vessel operations. This initiative is focused on the collaborative involvement of Indigenous peoples, marine users, and local communities. Departments commit to engaging and collaborating in a way that achieves common environmental goals and supports sustainability planning in local communities.

The activities outlined in this initiative ensure that Canada's duty to consult and accommodate is met. Departments will engage and consult with Indigenous groups to establish new conservation areas and in the ongoing management of sites. Where sites are within territory under a Modern Treaty, activities within this initiative have been developed to ensure respect for Modern Treaty obligations. For new sites, potential Indigenous groups and Modern Treaty partners to be consulted have been identified. This initiative seeks resources to support Indigenous involvement in the establishment and management of sites, enabling self governance and stewardship of Indigenous territory. This initiative also aims to support the inclusion of Indigenous authorities at the table within MSP governance structures. Overall, this initiative has been developed in a manner that recognizes the Government of Canada's duty to consult, respects Modern Treaty agreements, and seeks to emphasize reconciliation and facilitation of stewardship and economic opportunities for Indigenous groups.

Governance structures

DFO, PCA, and ECCC are responsible for achieving the new marine conservation targets by pursuing the activities outlined within this initiative. However, implementation of supporting activities by TC, NRCan, and CIRNAC are critical to DFO, PCA, and ECCC's planning, establishment, management and outreach activities. Given the fact that this initiative tasks six different departments to work collaboratively to pursue shared outcomes, an Assistant Deputy Minister level governance committee will provide horizontal oversight to the initiative.

The Horizontal Initiative Oversight Committee for this initiative will be the Assistant Deputy Minister (ADM) Marine Conservation Targets (MCT) Implementation Committee, a new sub-committee that will be formed under the auspices of the existing ADMs' Interdepartmental Committee on Oceans. DFO will have a secretariat in place to support this committee. Meetings of the new ADM MCT Implementation Committee will be held quarterly and membership will include Fisheries and Oceans Canada (DFO), Parks Canada (PC), Environment and Climate Change Canada (ECCC), Natural Resources Canada (NRCan), Transport Canada (TC), and Crown-Indigenous Relations and Northern Affairs Canada (CIRNAC). As lead for this committee, DFO will facilitate regular interactions with ADMs on issues of substance, such as national policy and/or program implementation challenges, and will monitor results of the initiative and propose course corrections as required.

The ADM MCT Implementation Committee will leverage expertise and best practices put in place by the long term work of the ADMs' Interdepartmental Committee on Oceans, and will coordinate meeting agendas and secretariat services in order to reduce administrative burden of a new governance structure. The ADM MCT Implementation Committee will be supported by the existing Director Generals' Federal Marine Protected Area Strategy Committee. This Committee's mandate is to strengthen partnerships and increase collaboration between federal government departments that establish and manage Marine Protected Areas (MPAs) and Other Effective Area-Based Conservation Measures

(OECMs). All departments included in this initiative are members of the Committee, which meets on a quarterly basis to discuss policy and implementation issues across all member departments related to marine conservation and planning, with chair responsibilities shared between DFO and PC.

Issues relevant to the implementation of this initiative will be discussed through the Director Generals' Federal Marine Protected Area Strategy Committee, with recommendations, and outstanding issues to be sent to the ADM MCT Implementation Committee for discussion and review.

Total federal funding allocated (from start to end date) (dollars)

\$842,621,554

Total federal planned spending to date (dollars)

\$477,773,098

Total federal actual spending to date (dollars)

\$353.832.884

Date of last renewal of the horizontal initiative

Not applicable

Total federal funding allocated at the last renewal, and source of funding (dollars)

Not applicable

Additional federal funding received after the last renewal (dollars)

Not applicable

Total planned spending since the last renewal

Not applicable

Total actual spending since the last renewal

Not applicable

Fiscal year of planned completion of next evaluation

An evaluation is scheduled to be completed in 2025-26

Planning highlights

Fisheries and Oceans Canada (DFO)

Fisheries and Oceans Canada plans to:

- conserve 30% of Canada's oceans by 2030, and
- manage existing and establish new marine protected areas and areas recognized as other effective area-based conservation measures with the support of negotiated Impact and Benefit agreements where required, and Project Finance for Permanence agreements

DFO is also examining all existing *Oceans Act* Marine Protected Area Enforcement Plans to ensure an updated national approach. Of the 14 *Oceans Act* MPAs, all have up-to-date enforcement plans completed and in place.

DFO's science sector will continue to collect baseline and monitoring data, and provide science advice to inform the establishment and management of marine conservation areas (MCAs; MPAs and OECMs). In addition to using traditional monitoring methods, non-invasive sampling methods for data collection in these areas will continue to be explored and advanced, e.g., imagery and eDNA. Collaborative opportunities internally and externally will be used to leverage scientific capacity and expertise. In 2025-26, the focus will be on the analysis, communication, and/or reporting of information collected in MCAs, for management, as well as the public. A DFO technical report will outline best practices for MCA monitoring and other materials will showcase current Canadian approaches to MCA monitoring. Developing new strategies to integrate climate considerations in area-based science and management activities will continue. Capital funds will be used to acquire field and laboratory equipment and to maintain and upgrade equipment on hand - with a focus on acquiring new technologies that allow efficiencies in data collection.

Transport Canada (TC)

For 2025-26, TC plans to:

- provide advice and guidance on marine transportation activities in marine protected areas (MPAs) in support of Canada's domestic and international commitments to protect 25% of our oceans by 2025, and 30% by 2030, and
- as part of the 2023 Protection Standard, enhanced restrictions on vessel discharges will be applied within new federal MPAs (created after 2019), including oily engine bilge, greywater, sewage, food waste and wash water from exhaust gas cleaning systems

Parks Canada (PC)

Parks Canada plans to:

- advance feasibility assessments for the four active national marine conservation area (NMCA) proposals that will contribute to the mandate letter of the Minister of Environment and Climate Change that calls for the establishment of 10 new NMCAs by 2025, with a goal of completing four of these feasibility assessments in fiscal year 2024-25
- advance negotiations for establishment agreements for the four proposed NMCA sites that will contribute to the mandate letter of the Minister
 of Environment and Climate Change that calls for the establishment of 10 new NMCAs by 2025, with a goal of completing two agreements in
 fiscal year 2024-25
- continue working with partners to identify and launch feasibility assessments for two sites (in Manitoba and Nova Scotia). This work is to be
 undertaken with Indigenous governments and organizations and/or territorial and provincial governments, in part, to the meet the minister's
 mandate letter to achieve co-management agreements for new sites
- reinitiate the feasibility assessment for the designation of Tuvaijuittuq as an NMCA, and
- work will be undertaken to identify a candidate site in the Western Arctic as part of marine spatial planning work led by DFO

Environment and Climate Change Canada (ECCC)

In 2025-26, Environment and Climate Change Canada plans to:

- seek renewal of 5 year funding for marine NWA establishment
- further advance the establishment of three marine National Wildlife Areas
- continue to explore partnerships to expand marine conservation
- further advance work and participation in Marine Spatial Planning efforts in the Western Arctic, including surveys of key marine habitat and species abundance, working with the Inuvialuit Regional Corporation (IRC) on the identification of marine and terrestrial areas for conservation, and ensuring research methodologies are appropriately considering future climate change impacts, and
- enable the participation of Indigenous peoples in the establishment of marine protected areas with contribution funding

Natural Resources Canada (NRCan)

NRCan will continue to provide robust scientific assessments and reports to support decisions that are economically sound, sustainable and legally viable for Canada's marine resources and associated communities.

• For Provision of Federal Leadership in the Minerals and Metals Sector: It is anticipated that Newfoundland & Labrador will mirror Bill C-49 amendments in the current fiscal year (2024-25). Nova Scotia has already passed a provincial mirror version of Bill C-49 through its Legislative Assembly. Once both milestones have taken place, Bill C-49 are likely to come into force.

Crown-Indigenous Relations and Northern Affairs Canada (CIRNAC)

Crown-Indigenous Relations and Northern Affairs Canada will continue supporting Indigenous partners to develop, participate in, lead and implement environmental and socio-cultural projects that expand the knowledge base to help inform conservation efforts, while building research capacity in communities. Projects with academia and other federal departments also align with local values and priorities, and include community engagement and participation, while contributing to Indigenous and federal outcomes.

CIRNAC plans to continue strengthening relationships with Indigenous partners and supporting multi-year projects to ensure information is available for decision-making related to marine conservation and marine planning.

A key risk for 2025-26 includes the potential inability of Indigenous organizations to absorb MCT funding and execute projects due to capacity issues. CIRNAC plans to work closely with each organization to provide as much support as possible for those who want to take on marine related work.

Contact information

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Shared outcomes:

- Canada's estuarine, marine, and coastal ecosystems and marine natural heritage are conserved and effectively managed
 Crown-Indigenous partnerships and engagement are enhanced through a shared interest in marine conservation

Name of theme	Theme A: Establishment, Monitoring, and Management of Marine Protected Areas (MPAs) and Other Effective Area-Based Conservation Measures (OECMs)		Theme B: Marine Spatial Planning (MSP) in Western Arctic		Theme C: Advance	Internal Services	
Theme outcome(s)	Canada's network of protected areas is expanded and strengthened	Protected and conserved areas are effectively managed and monitored	Governance is stabilized within a Marine Spatial Planning framework	Science and knowledge products are developed to inform Marine Spatial Planning	Enhanced relationships with, involvement of, and outcomes for Indigenous peoples	Indigenous peoples are engaged in collaborative decision-making and management bodies	n/a
Fisheries and Oceans Canada (DFO)	\$450,188,212		\$21,137,647		\$101,927,193		\$108,690,372
Parks Canada (PC)	\$48,166,686		\$770,298		\$269,988		\$4,348,253
Environment and Climate Change Canada (ECCC)	\$10,654,202		\$1,263,929		\$9,449,979		\$2,064,938
Natural Resource Canada (NRCan)	\$15,522,626		\$2,880,327	\$2,880,327		n/a	
Transport Canada (TC)	\$26,541,417 (including internal services)		\$1,575,305 (including	\$1,575,305 (including internal services)		\$13,563,200 (including internal services)	
Crown-Indigenous Relations and Northern Affairs Canada (CIRNAC)	\$10,584,480		\$10,584,480		n/a		\$404,546

Performance information

Horizontal initiative overview

Name of horizontal initiative	Total federal funding, including legacy funding, allocated since the last renewal*	2025–26 Planned spending	Horizontal initiative shared outcome(s)	2025–26 Performance indicator(s)	2025–26 Target(s)	Date to achieve target
Funding to Implement Canada's New Marine Conservation	Implement Canada's New Marine	\$184,372,758	72,758 Canada's estuarine, marine, and coastal ecosystems and marine natural heritage are conserved and effectively managed	Percentage of marine and coastal areas that are conserved through networks of protected areas and Other Effective Conservation Measures	25%	December 2025
Targets				Percentage of conserved marine and coastal areas that are effectively managed	14%	December 2025
			Crown-Indigenous partnerships and engagement are enhanced through a shared interest in marine conservation	Percentage of Indigenous people engaged in marine planning and conservation who indicate that the engagement was meaningful	70%	December 2025

Theme A details

Name of theme	Total federal theme funding, including legacy funding, allocated since the last renewal*	2025–26 Federal theme planned spending	Theme outcome(s)	Theme performance indicator(s)	Theme target(s)	Date to achieve theme target
Establishment, Monitoring, and Management of Marine Protected Areas (MPAs) and Other Effective Area-Based Conservation Measures (OECMs)	\$667,310,515	\$147,442,798	Canada's network of protected areas is expanded and strengthened	Number of new Oceans Act Marine Protected Areas established Percentage of marine regions	45%	December 2025 December 2025

	represented in the national marine conservation area system Number of ECCC	5	December 2025
	Protected Areas, OECMs and other conserved areas with demonstrated progress toward establishment or expansion	·	J 3333111331
	Number of new marine Other Effective Area- Based Conservation Measures recognized	3	December 2025
Protected and conserved areas are effectively managed and monitored	Percentage of Oceans Act Marine Protected Areas and marine Other Effective Area- Based Conservation Measures established by 2020 where management plans have been initiated	100%	December 2025
	Percentage of Oceans Act Marine Protected Areas and marine Other Effective Area- Based Conservation	100%	December 2025

Measures
established by
2020 where
monitoring plans
have been initiated

Theme A horizontal initiative activities

Departments	Link to the department's Program Inventory	Horizontal initiative activity	Total federal funding, including legacy funding, allocated to each horizontal initiative activity since the last renewal*	2025–26 Planned spending for each horizontal initiative activity	2025–26 Horizontal initiative activity expected result(s)	2025–26 Horizontal initiative activity performance indicator(s)	2025–26 Horizontal initiative activity target(s)	Date to achieve horizontal initiative activity target
DFO	DFO Marine Planning and Conservation		\$70,000,000	\$15,594,712	Industry, local communities, and external parties support the design of MPAs and OECMs	Number agreements signed that support industry, local communities, and external parties participation in, management and monitoring activities of MPAs and OECMs	15 (per year)	December 2025
			\$103,840,058	\$19,738,865		Number of advisory committees established to support the design of a proposed MPA	16	December 2025
			\$103,840,058	\$19,738,865	Required analyses are developed to support the	Number of socio-economic, and cultural assessments and risk analyses developed to support the designation of areas	38	December 2025

					designation of areas			
			\$798,735	\$165,043	MPA effectiveness is measured nationally	Number of site specific reports completed	14	December 2025
	Conservation & Protection		\$62,929,814	\$7,382,699	Enforcement training programs for marine conservation initiatives are developed and delivered	Percentage of Conservation & Protection officers with training and education on marine conservation measures	15%	December 2025
					Increased surveillance and enforcement for MPAs and OECMs via a pilot project	Percentage of Oceans Act MPAs with up-to-date enforcement plans completed and in place by 2025	25%	December 2025
	Ecosystems & Oceans Sciences		\$108,779,546	\$25,349,641	Data is collected to support establishment and management of MPAs and OECMs	Percentage of scheduled science advisory processes on MPAs and OECMs that were completed	100%	December 2025
ECCC	Habitat Conservation and Protection	Protection of wildlife habitat as National Wildlife Areas, Migratory Bird Sanctuaries, and conservation	\$9,980,998	\$2,487,478	ECCC network of Protected Areas is expanded	Total area of habitat protected as ECCC National Wildlife Areas, Migratory Bird Sanctuaries, and Conservation Areas (Hab-32)	14,375 km²	December 2025

		areas through regulation, management, and evaluation			ECCC network of Protected Areas is effectively managed	Effective management of the ECCC Protected Areas network (average performance of all sites), as assessed by the application of the Management Effectiveness Tracking Tool (Hab-24)	90%	December 2025
	Central Charges	-	\$673,204	\$150,908	-	-	-	-
PC	Heritage Places Establishment	Expand and conserve Canada's network of protected areas through NMCA Establishment and Monitoring	\$48,166,686	\$10,733,151	Heritage places are established	Number of new National Marine Conservation Areas established or with demonstrable progress towards establishment	9	December 2025 ¹
CIRNAC	Northern and Arctic Environmental Sustainability	Establishment and Management of MPAs and OECMs	\$10,584,480	\$3,832,736	Regional initiatives are informed by science, Indigenous Knowledge, monitoring and stakeholder input	Percentage of Research, harvest and monitoring studies will serve to inform the establishment and management of conservation sites in the Eastern Arctic	100%	December 2025 ²

¹ As of November 2024, sites in the feasibility stage include Îles de la Madeleine, Southern Strait of Georgia, the Vancouver Island Shelf (Pacific Rim), and South

Sites in negotiations included: Eastern James Bay, Central Coast of British Columbia, Western James Bay, northern Labrador Coast.

Other active sites working towards the feasibility assessment phase are in south-Western Hudson Bay, southwest Nova Scotia, and Mingan-Anticosti (QC).

Total 11 sites in progress

² For 2025-26, CIRNAC will continue to work with northern and Indigenous partners to support marine research and monitoring projects. This will include strengthening established relationships and supporting ongoing projects in Nunatsiavut and the three regions of Nunavut.

TC	Protecting Oceans and Waterways	MPA and OECM Establishment and Management	\$26,541,417	\$5,520,552	Potential threats to marine conservation from vessel traffic in MPAs and OECMs are addressed	Percentage of new or expanded MPAs and OECMs in which marine transportation is identified as a risk, that have measures in place to reduce the impacts of vessel traffic while maintaining safe and efficient marine transportation	100%	December 2025
for Sustainab Developm of Natural Resources Energy Sa and Secur and Petroleum Resource	Sustainable Development of Natural Resources, Energy Safety and Security and Petroleum Resource Energy and Climate	MPA and OECM Establishment and Management	\$654,651	\$140,430	Accord Acts are updated with provincial partners so that prohibitions on oil and gas in MPAs can be included in the Accord Acts, thereby strengthening protections of these sites	Number of proposed changes to the <i>Accord Acts</i> with provincial partners that support strengthened protection of MPAs established in <i>Accord Act</i> offshore area	4 amendments proposed	March 2025
	Change Policy Provision of Federal Leadership in the Minerals and Metals Sector		\$14,867,975	\$3,030,174	Petroleum, mineral, economic and socioeconomic assessments to inform management decisions on the establishment of marine conservation areas, thereby contributing to the expansion of Canada's	Number of assessments that are conducted which inform management decisions for the establishment of new marine conservation areas proposed by DFO, ECCC or Parks Canada	20	December 2025

		network of protected areas		

Theme B details

Name of theme	Total federal theme funding, including legacy funding, allocated since the last renewal*	2025–26 Federal theme planned spending	Theme outcome(s)	Theme performance indicator(s)	Theme target(s)	Date to achieve theme target
Marine Spatial Planning (MSP) in Western Arctic	\$43,196,441	\$7,953,379	Governance is stabilized within a Marine Spatial Planning framework	Percentage of key planning partners engaged in a Marine Spatial Planning governance structure	100%	2025
			Science and knowledge products are developed to inform Marine Spatial	Number of new socio- economic analyses conducted to inform a marine spatial plan	1	2025
			Planning	Percentage of planned data sets that are integrated into online platforms to inform spatial planning efforts	100%	2025

Theme B horizontal initiative activities

Departments	Link to the department's Program Inventory	Horizontal initiative activity	Total federal funding, including legacy funding, allocated to each horizontal initiative activity since the last renewal*	2025–26 Planned spending for each horizontal initiative activity	2025–26 Horizontal initiative activity expected result(s)	2025–26 Horizontal initiative activity performance indicator(s)	2025–26 Horizontal initiative activity target(s)	Date to achieve horizontal initiative activity target
DFO	Marine Planning and Conservation	Initiating MSP in the Western Arctic	\$9,994,431	\$1,926,537	Collaborative governance structures are established in the Western Arctic	Number of established collaborative governance structures in Western Arctic	1	December 2025
			\$11,143,216	\$2,147,978	Existing scientific and socio-economic data are collated and analyzed to support MSP decision making in the Western Arctic	Percentage of priority data gaps that are filled to support planning processes for identifying future conservation sites for the Western Arctic.	75%	December 2025
ECCC	Habitat Conservation and Protection	Initiating MSP in the Western Arctic	\$1,154,942	\$257,532	ECCC network of protected areas grows to support the conservation of important biodiversity areas	Total area of key habitat sites integrated into the marine spatial plan	28,750 km ²	December 2025
	Central Charges	-	\$108,987	\$25,381	-	-	-	-

PC	Heritage Places Establishment	Engage with partners and communities in the Western Arctic to validate areas that have been targeted for protection through MSP	\$770,298	\$18,684	MSP process identifies candidate NMCA sites	Number of candidate NMCA sites identified through marine spatial planning process	1	December 2025 ³
ТС	Environmental Stewardship of Transportation	Initiating MSP in the Western Arctic	\$1,575,305	\$357,462	Marine spatial planning and conservation is advanced by Transport Canada's participation in a collaborative approach and informed by technical expertise	Number of established collaborative governance structures in Western Arctic that Transport Canada participates in	1	December 2025
CIRNAC	Northern and Arctic Environmental Sustainability	Initiating MSP in the Western Arctic	\$10,584,480	\$1,277,579	Regional initiatives are informed by science, Indigenous Knowledge, monitoring and stakeholder input	Percentage of Research, harvest and monitoring studies will serve to inform MSP in the Western Arctic	100%	December 2025 ⁴
NRCan	Energy Safety and Security, and Petroleum Resources	Initiating MSP in the Western Arctic	\$2,530,327	\$519,841	Science-based information and knowledge products related to oil accumulation in Arctic waters are developed to inform marine spatial planning in the Western Arctic	Number of science- based presentations, publications, and research reports used by departments to inform marine spatial plans in the Western Arctic	3 per year	December 2025

³ The work related to marine spatial planning in the Western Arctic to support Parks Canada site identification has been put on hold by DFO pending support from partners. Funds may also support Arctic work related to the Qikiqtani Project Finance for Permanence (QPFP) and site selections.

⁴ CIRNAC is advancing work plans with the Inuvialuit Regional Corporation to support marine safety and environmental protection, and Indigenous knowledge and monitoring projects with community organizations, to help inform marine planning in the Inuvialuit Settlement Region.

	\$350,000 \$50,0	Equipment is acquired by CanmetENERGY Devon to support scientific research related to marine spatial planning in the Western Arctic	Number of pieces of equipment acquired to support scientific research related to marine spatial planning	5	December 2022 ⁵
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Theme C details

Name of theme	Total federal theme funding, including legacy funding, allocated since the last renewal*	2025–26 Federal theme planned spending	Theme outcome(s)	Theme performance indicator(s)	Theme target(s)	Date to achieve theme target
Advancing Reconciliation	\$132,114,598	\$28,976,581	Enhanced relationships with, involvement of, and outcomes for Indigenous peoples	Number of Indigenous groups funded to participate in marine conservation and management activities.	15 (per year)	December 2025
			Indigenous peoples are engaged in collaborative decision-making	Percentage of affected Indigenous groups participating in collaborative governance bodies.	100%	December 2025
			and management bodies	Number of new federal sites with active (i.e. ongoing and/or planned activities) comanagement agreements.	24	December 2025

Theme C horizontal initiative activities

	Horizontal initiative activity		Planned	initiative activity	2025–26 Horizontal initiative activity	Horizontal	Date to achieve horizontal
		funding,	spending	expected result(s)	performance indicator(s)	initiative	

 $^{^{\}rm 5}$ Target achieved in December 2022 with 5 items acquired.

	s Program Inventory		including legacy funding, allocated to each horizontal initiative activity since the last renewal*	for each horizontal initiative activity			activity target(s)	initiative activity target
DFO	Marine Planning and Conservation	Building capacity for Indigenous groups to participate in marine planning and conservation	\$81,700,000	\$18,197,988	Indigenous peoples are supported to participate in governance, management and monitoring activities	Number of agreements signed with Indigenous groups that relate to MSP, MPA and OECM management and monitoring activities	15 (per year)	December 2025
	activities	activities	\$3,700,000	\$850,000		Number of memorandums of understanding signed for collaborative management of MPAs and OECMs	10	December 2025
		Establishing IBA Negotiating Capacity	\$12,927,193	\$2,157,597	Protocols in support of IBAs are developed in collaboration with the respective Designated Inuit Organization	Number of protocols developed	2	December 2025
			\$3,600,000	\$600,000	Inuit organizations are engaged to have exploratory discussions as per their respective Modern Treaties obligations	Number of contribution agreements entered into that support Inuit participation in negotiating IBAs	3	December 2025
ECCC	Habitat Conservation	Enabling the participation of	\$8,943,876	\$2,239,709		Percentage of Indigenous people engaged with	66%	April 2026

	and Protection	Indigenous peoples in the establishment, management, and monitoring of protected areas, other effective conservation measures, and Indigenous conserved and protected areas with contribution funding			Indigenous people are engaged in conservation activities.	ECCC who indicate that the engagement was meaningful (Bio-12) Number of indigenous-led projects supported (Hab-48)	5.	March 2026
	Central Charges	-	\$506,103	\$116,623	-	-	-	-
PC	Heritage Places Establishmen t	Investigate, with Indigenous partners, potential methods of fostering joint or contiguous national parks/national marine protected areas and codesignation Indigenous Protected and Conserved Areas	\$269,988	\$67,068	Indigenous peoples are engaged in establishment activities and proposals that result in agreements to establish and manage new sites	Feasibility assessments launched and completed in collaboration with Indigenous organizations. Negotiation of comanagement arrangements within establishment agreements	100% of feasibility assessments for establishment projects are completed in collaboration with Indigenous organizations	December 2025
TC	Indigenous Partnerships and Engagement	Establishing IBA Negotiating Capacity	\$13,563,200	\$2,739,429	Indigenous groups are enabled to negotiate as full partners to address marine transportation matters in Impact and Benefit Agreements	Percentage of IBAs negotiated that include articles outlining marine transportation impacts and benefits for Inuit groups and communities	80%	December 2025

	Marine transportation matters are addressed through the negotiation of Impact and Benefit Agreements	Percentage of IBAs negotiated that included Transport Canada's participation in whole-ofgovernment negotiations teams	80%	December 2025
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Total spending, all themes

	Total federal funding, including legacy funding, allocated since the last renewal*	2025–26 total federal planned spending
Theme A: Establishment, Monitoring, and Management of Marine Protected Areas (MPAs) and Other Effective Area-Based Conservation Measures (OECMs)	\$667,310,515	\$147,442,798
Theme B: Marine Spatial Planning (MSP) in Western Arctic	\$43,196,441	\$7,953,379
Theme C: Advancing Reconciliation	\$132,114,598	\$28,976,581
Total, all themes	\$842,621,554	\$184,372,758

Funding to protect and promote the health of Canada's priority at-risk whale populations

Lead department

Fisheries and Oceans Canada (DFO)

Federal partner departments

Environment and Climate Change Canada (ECCC); Transport Canada (TC); Parks Canada (PC)

Start date

2023-24

End date

2025-26

Description

Fisheries and Oceans Canada, Transport Canada, Environment and Climate Change Canada and Parks Canada are investing \$152.7 million over three years to renew previous activities focused on protecting the North Atlantic right whale, Southern Resident killer whale, and St. Lawrence Estuary Beluga, their prey and ecosystems. The proposed activities under this Initiative seek to renew science and technology investments and to renew whale intervention programming, including the coordination, implementation and enforcement of management interventions to ensure evidence based decision making. The residual risk of this initiative is low.

Governance structures

To ensure a whole-of-government approach and complimentary application with other related initiatives, in particular *Species At Risk Act*Recovery Strategies and the Ocean Protection Plan, an interdepartmental Assistant Deputy Minister-level oversight committee was created under Whales Initiative 1.0 with ADMs from all responsible departments. The ADM Committee oversees the inter-departmental roll-out of whale programming and allows for the monitoring of progress against plans and anticipated results to help identify and manage implementation risks.

To ensure the continued coordination and collaboration between federal partners for Whales Initiative 2.0, DFO continues to lead these meetings on a bi-annual basis with the intention of providing strong policy and implementation advice; supporting cross-departmental coordination; ensuring processes are in place to implement, monitor and communicate action, progress and risk on priority whale populations; and identify issues that require Deputy Minister engagement.

The ADM Committee is also responsible for resolving disputes or any other issues that may arise that may lead to inaccurate performance or financial reporting. This includes providing strategic direction to ensure that results are achieved on-time and within budget, including directing any necessary adjustments to the implementation of Whales Initiative 2.0, liaising with central agencies and ensuring that major reporting issues that arise are reported to TBS. The Committee also systematically reviews the continued use of a reporting dashboard developed for measuring, monitoring and assessing the progress of specific initiatives; including assessment(s) of Whales Initiative 2.0 and/or specific initiatives. This

continues to be led through DFO's National Program Whales Team, which is further outlined above. The ADM Committee would use the following method to decide which level disputes need to be dealt at:

High Impact Issue	Lead Department Action
Performance information has been or will be	Resolve at the ADM committee level
inaccurately reported	
Financial information has been or will be	Advise TBS on the issue and resolution
inaccurately reported	
Questions may arise in an evaluation or audit	If it cannot be resolved, address with TBS

In order to effectively manage and ensure progress, the Committee continues to be supported by an interdepartmental Director General level sub-committee to oversee horizontal initiatives, led by DFO and developed through Whales Initiative 1.0. To help oversee, provide direction, and coordinate amongst departments to ensure a whole-of government approach in implementing Whales Initiative 2.0, the DFO-led Whales Executive Committee is supported by cross-Government coordination teams to provide support and coordination for the DG and ADM oversight Committees.

In order to support DG and ADM oversight Committees, departments work together to ensure policy coherence between partners and reflect each department's mandate through the existing working groups. While each department conducts work specific to its mandate, federal partners collaborate through existing programming, as outlined above, and existing governance mechanisms to ensure coordination between partners of shared information, resources and integration of overlapping interest or legislative accountability.

As an example of policy coherence noted above, on the West Coast, multiple interdepartmental working groups consisting of representatives from DFO (the regulator); TC (for the work on vessel measures), ECCC (for their work on contaminants) and PC (for their work on enforcement and outreach around interim sanctuary zones) regularly meets to ensure a whole of government approach to protect southern Resident Killer Whale. This includes the Indigenous and Multi-stakeholder Advisory Group (IMAG), and Technical Working Groups (focusing on prey, contaminants and acoustic and physical disturbance of vessels) which consists of a large range of stakeholders and Indigenous partners, including representatives from marine industry, non-governmental organizations, provincial government and academia, who meet to ensure the proper implementation and maintenance of existing management measures to protect Southern Resident Killer Whale.

Continued coordination between partner departments ensures a consistent Government of Canada approach to whale conservation and aids in alleviating previous challenges identified by stakeholders regarding a lack of cohesion in whales- related programming across jurisdictions.

Each participating department has in place its own internal mechanisms for ensuring accountability for its respective results under this initiative.

Total federal funding allocated (from start to end date) (dollars)

\$152,783,938

Total federal planned spending for 2025-26 (dollars)

\$56,414,782

Total federal actual spending to date (dollars)

\$32,096,903

Date of last renewal of the horizontal initiative

Not applicable

Total federal funding allocated at the last renewal, and source of funding (dollars)

Not applicable

Additional federal funding received after the last renewal (dollars)

Not applicable

Total planned spending since the last renewal

Not applicable

Total actual spending since the last renewal

Not applicable

Fiscal year of planned completion of next evaluation

An evaluation was completed in 2022-23.

Planning highlights

Fisheries and Oceans Canada (DFO)

In 2025-26, DFO plans to continue to reduce threats to North Atlantic Right Whales (NARW) and Southern Resident Killer Whales (SRKW) through fishery closures and response to incidents. For NARW, this includes dynamic and static fishery closures when NARW are detected on the East Coast, to reduce the threat of entanglement. For SRKW, this includes continued fishing closures implemented in identified SRKW key foraging areas to support prey availability on the West Coast. Additionally, both species, as well as other large whale species, will continue to benefit through the Marine Mammal Response Program Capacity Building Fund. This fund seeks to build capacity across Canada for safe, effective, and timely marine mammal incident response.

Transport Canada (TC)

In 2025-26, TC plans to:

- provide authorizations to eligible whale watching and ecotourism companies to view non-Southern Resident killer whales (Bigg's or Transient killer whales) and abstain from planning, or promoting excursions based on the offering, planning or promoting tours of Southern Resident killer whales
- implement a minimum approach distance that vessels must maintain from any killer whale in Southern British Columbia waters, as well as prohibit vessels from impeding the path of killer whales
- implement mandatory Interim Sanctuary Zones to restrict boats from entering key areas
- implement mandatory Speed Restricted Zones to restrict vessel speed in key foraging areas
- implement a mandatory slowdown for all marine vessels over 13 metres in length from mid-April to mid-November when North Atlantic right whales are present in greater number in the Gulf of St. Lawrence
- provide restricted areas prompting vessels to avoid the area when North Atlantic right whales are present
- test innovative detection technologies (ie. drones, thermal imaging cameras) to find ways to enhance our visual and acoustic surveillance program
- implement a voluntary 10 knots slowdown zone for all marine vessels over 13 metres in length in the Cabot Strait in spring and fall to coincide with the migration of large numbers of North Atlantic right whales in and out of the Gulf of St Lawrence

Environment and Climate Change Canada (ECCC)

In 2025-26, Environment and Climate Change Canada plans to focus on protecting at-risk whale populations through targeted research, monitoring, enforcement, and stakeholder collaboration. Planned activities include advancing scientific efforts to monitor contaminants, promoting compliance with regulations, and working with partners to share knowledge and support recovery efforts. Key risks include unexpected resource constraints, which could reduce project capacity, and adverse meteorological or climate conditions that may delay fieldwork completion. ECCC will continue to monitor and manage these challenges to support conservation efforts.

Parks Canada (PC)

Building on existing Southern Resident Killer Whale (SRKW) recovery programming, Parks Canada plans to continue efforts related to law enforcement (i.e., on-water surveillance patrols), compliance promotion and outreach, science, and monitoring (i.e., implementation of actions identified in Parks Canada SRKW Conservation Plans), and Indigenous engagement. Implementation through collaboration and Indigenous stewardship are a priority. Park wardens will build on existing progress and continue to conduct partnership patrols with DFO, RCMP, and Transport Canada. Parks Canada law enforcement have an information sharing agreement in place with DFO and with Transport Canada. These agreements enhance enforcement response and coordination.

Contact information

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Shared outcomes:

Protection of North Atlantic right whale, Southern Resident killer whale, and St. Lawrence Estuary Beluga, their prey and environment from harmful human activities.

Name of theme	Theme A: Strengthening science-based evidence and expanding technology driven solutions	Theme B: Coordinating, implementing, and enforcing management measures to safeguard priority at-risk whale populations and habitats	Internal Services
Theme outcome(s)	Scientific research is provided to inform decision- makers to protect North Atlantic right whale, Southern Resident killer whale, and St. Lawrence Estuary Beluga	North Atlantic right whale, Southern Resident killer whale, and St. Lawrence Estuary Beluga populations, their prey and environment are in contact with less harmful human activities	n/a
Fisheries and Oceans Canada (DFO)	\$30,582,941	\$22,129,422	\$8,947,900
Environment and Climate Change Canada (ECCC)	\$5,272,818	\$4,383,361	\$976,312
Transport Canada (TC)	\$27,404,146	\$46,275,705	n/a
Parks Canada (PC)	\$1,357,829	\$4,948,512	\$504,992

Performance information

Horizontal initiative overview

Name of horizontal initiative	Total federal funding, including legacy funding, allocated since the last renewal*	2025-26 Planned spending	Horizontal initiative shared outcome(s)	2025-26 Performance indicator(s)	2025-26 Target(s)	Date to achieve target
Funding to Protect and Promote the Health of Canada's Priority At-risk Whale Populations	\$152,783,938	\$56,414,782	North Atlantic right whale, Southern Resident killer whale, and St. Lawrence Estuary Beluga populations are on track for recovery according to the SARA recovery strategies	Number of endangered whale populations that, when reassessed, have trends consistent with the recovery goal and/or population and distribution objectives laid out in the recovery strategies	3	March 2026

Theme A details

Name of theme	Total federal theme funding, including legacy funding, allocated since the last renewal*	2025-26 Federal theme planned spending	Theme outcome(s)	Theme performance indicator(s)	Theme target(s)	Date to achieve theme target
Strengthening science-based evidence and expanding technology driven solutions	\$70,520,498	\$25,554,095	Scientific research is provided to inform decision-makers to protect North Atlantic right whale, Southern Resident killer whale, and St. Lawrence Estuary Beluga	Percentage of requests met for targeted near real-time North Atlantic right whale aerial surveillance and/or acoustic monitoring to meet specific management (client) needs	90% of requests actioned	March 2026
				Number of total successful technology trials aimed at reducing the impact of vessel underwater noise of atrisk whales (whale, Southern Resident killer whale, and St. Lawrence Estuary Beluga)	9 technology trials	March 2026

Theme A horizontal initiative activities

Departme nts	Link to the departmen t's Program Inventory	Horizontal initiative activity	Total federal funding, including legacy funding, allocated to each	2025-26 Planned spending for each horizontal initiative activity	2025-26 Horizontal initiative activity expected result(s)	2025-26 Horizontal initiative activity performance indicator(s)	2025-26 Horizontal initiative activity target(s)	Date to achieve horizontal initiative activity target
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			horizontal initiative activity since the last renewal*					
DFO	Aquatic Ecosystem Science	Whale Science Research Program	\$30,582,941	whale aerial surveys and near real-time acoustic monitoring in Canadian are meeting both scientific and management (client) needs whale aerial surveys target targ	Percentage of requests met by DFO Science for targeted near real-time North Atlantic right whale aerial surveillance and/or acoustic monitoring to meet specific management (client) needs	90%	March 2026	
					Percentage of total North Atlantic right whale flying hours directed to fishing grid clearance, whale disentanglement support, and other management (client) related requests	Baseline: 40% of total flying hours Target: 40% of total flight hours		
						Number of DFO Science led acoustic glider missions* dedicated to surveying North Atlantic right whale in Canadian waters *mission is defined as a	12 missions	
					Scientific evidence is provided to support protection measures for North Atlantic right whale, Southern Resident killer whale	continuous 3 week period Number scientific publications/reports related to key knowledge gaps for the North Atlantic right whale, Southern Resident killer whale and St. Lawrence Estuary Beluga	12 publications	

					and St. Lawrence Estuary Beluga			
TC	M60	Understanding Underwater Vessel Noise in the Context of Southern Resident killer whale, North Atlantic right whale, St. Lawrence Estuary Beluga	\$14,480,481	\$5,668,700	Vessel types, technologies and operational practices are measured and assessed to mitigate anthropogenic threats to whales	Number of total successful technology trials aimed at reducing the impact of vessel underwater noise of at-risk whales (North Atlantic right whale, Southern Resident killer whale, St. Lawrence Estuary Beluga)	9 technology trials	March 2024, 2025, and 2026
		Engineering, Science, and Research Support for the Implementation of Seasonal East and West Coast Vessel Measures	\$12,923,665	\$4,106,793	Increased monitoring of whales and vessels interactions to better inform management action, and increased data storage.	Number of gigabytes (Gb) of data generated across all deployed devices to inform of the presence of whales presence (baseline to be determined annually) on the East Coast	Baseline: 60Gb / year Target: 60Gb / year	
ECCC	Air Quality; Aquatic Ecosystem s Health, Substance and Waste Manageme nt	Environmental Monitoring: Advancing Vital Contaminant Data Collection in the Pacific and Quebec Region	\$5,272,818	\$1,915,340	Scientific evidence is available to support the establishment of management measures	Number of science products on contaminants in the environment and their transmission to regulators.	Baseline: 0 Target: 5 science products	March 2026 ⁶

⁶ This indicator and target are cumulative up to March, 2026.

PC	Heritage Places Conservati on	Science and Monitoring in Critical Whale Habitats overlapping with Parks Canada managed protected areas	\$1,357,829	\$669,412	Heritage places are managed responsibly	Percentage of actions in Parks Canada conservation plans that are implemented (for Southern Resident killer whale)	100%	March 2026 ⁷
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Theme B details

Name of theme	Total federal theme funding, including legacy funding, allocated since the last renewal*	2025-26 Federal theme planned spending	Theme outcome(s)	Theme performance indicator(s)	Theme target(s)	Date to achieve theme target
Coordinating, implementing, and enforcing management measures to safeguard priority at-risk whale populations and habitats	\$82,263,440	\$30,860,687	North Atlantic right whale, Southern Resident killer whale and St. Lawrence Estuary Beluga populations, their prey and environment are in contact with less harmful human activities	Percentage of verified human caused mortalities for North Atlantic right whale, Southern Resident killer whale and St. Lawrence Estuary Beluga	0% increase in North Atlantic right whale mortalities 0% increase in Southern Resident killer whale mortalities 0% increase in St. Lawrence Estuary Beluga mortalities	March 2026

⁷ Building on existing Parks Canada Southern Resident Killer Whale recovery programming, Parks Canada will continue to implement actions outlined in Parks Canada's Southern Resident Killer Whale conservation plans through collaboration with others (e.g., Saturna Island Marine Research and Education Society, Indigenous Marine Guardian/Stewardship Programs)

Theme B horizontal initiative activities

Departments	Link to the department's Program Inventory	Horizontal initiative activity	Total federal funding, including legacy funding, allocated to each horizontal initiative activity since the last renewal*	2025-26 Planned spending for each horizontal initiative activity	2025-26 Horizontal initiative activity expected result(s)	2025-26 Horizontal initiative activity performance indicator(s)	2025-26 Horizontal initiative activity target(s)	Date to achieve horizontal initiative activity target
DFO	Marine Communications and Traffic Services	Marine Mammal Desk	\$8,437,539	\$3,161,632	Government of Canada at- risk whale education and enforcement activities are effectively supported to mitigate vessel interactions with whales.	Percentage of non- compliant vessel data provided to TC, PC and DFO in accordance with the Interim Order for the Protection of the Killer Whale (Orcinus orca) in southern British Columbia waters	100%	March 2026 ⁸
			\$496,286	\$145,198		Percentage of non- compliant vessel data provided to TC, PC and DFO in accordance with the Interim Order for the Protection of North Atlantic right whales		March 2026 ⁹
	Conservation and Protection	Conservation and Protection	\$6,017,331	\$2,783,681	Fisheries, oceans and other aquatic ecosystems are	Percentage of incidents and inspection activities that have resulted in	At most 60%	March 2026

⁸ MCTS has shared 100% of non-compliant information with its federal partner in regards to the Interim order for the protection of SRKW. There were 501 contraventions and 39 marine incident reports involving whales (SRKW).

⁹ MCTS has shared 100% of non-compliant information with its federal partner in regards to the Interim order for the protection of NARW. There were 255 reports (294 when including updates).

					protected from unlawful exploitation and interference	compliance actions or otherwise for killer whales (Disaggregate by region)		
	Fisheries Management	Pacific Marine Mammal Hub	\$1,264,410	\$524,374	Human-induced threats to at-risk whale populations, their prey and environment are reduced	Percentage of fishing closures implemented in identified Southern Resident killer whale key foraging areas to support prey availability	50%	March 2026
		Marine Mammal Response Program	\$3,931,072	\$1,848,361	Response program and partners are equipped and have capacity to respond to observed incidents.	Percentage of capacity proposals funded vs capacity proposals received (Disaggregate by region)	25% of proposals received are funded each year	
		National Program Whales Team Atlantic Marine Mammal Hub	\$1,982,784	\$739,091	Entanglement threats to North Atlantic Right Whale are reduced	Percentage change in number of verified entanglements of North Atlantic right whale in Canadian fishing gear	"Baseline: Average of 3/year (2020-2023) Target: 0% change from 2022 baseline"	
TC	M60	Addressing Vessel Impacts: Pacific Region	\$14,971,159	\$5,165,435	Reduction of vessel related risks to Southern Resident killer whale and North Atlantic right whale	Percentage decrease in the number of vessel incident reports in the sanctuary and speed restricted zones, identified through Canadian Coast Guard Marine Mammal Desk reports, to support the reduction of physical and acoustic disturbance of	Baseline: 1127 incident reports (2022) Target: 2% annually	March 2024, 2025, and 2026

						Southern Resident killer whales Increase in the number of compliance monitoring and enforcement actions taken against vessels within the sanctuary and speed restricted zones, to support the reduction of physical and acoustic disturbance of Southern Resident killer whales	Baseline: 42 (weighted score, actual enforcement actions is 157 for 2022) Target: 5% Increase	
		Addressing Vessel Impacts: Atlantic Region	\$31,304,547	\$10,924,945		Monitored vessels transiting Canadian waters maintain compliance with mandatory management measures, to reduce the threat of vessel collisions with at-risk whale populations	Baseline: 99% Target: 99%	March 2024 (on going), 2025, and 2026
						Increase percentage of participation in voluntary management measures, to reduce the threat of vessel collisions with atrisk whale populations	Baseline: 48% Target: 50%	
ECCC	Compliance Promotion and Enforcement - Pollution	Enforcement Capacity for Contaminants to Uphold Regulatory Compliance	\$2,250,939	\$582,883	High-risk non- compliance enforcement targets are identified (intelligence assessment) in at-risk whale ecosystems/important areas	Percentage of non- compliance addressed by enforcement action (e.g. warning letter, AMP, direction, prosecution)	Baseline: 0 Target: 80%	2026

	Aquatic Ecoystems Health, Substance and Waste Management	Governance and Contaminants Program Delivery	\$2,132,422	\$705,042	Engagement with stakeholders on contaminants affecting whales enables the translation of knowledge to support the recovery of Southern Resident killer whale and SLEB	Number of engagement opportunities supporting the transmission of relevant knowledge on contaminants affecting whales to stakeholders	Baseline: 0 Target: 5	202610
PC	Heritage Places Conservation	Improving S Southern Resident killer whale oversight and Enforcement of Regulations in Parks Canada Managed Protected Areas	\$1,611,306	\$795,620	Heritage places are managed responsibly Natural and cultural resources in heritage places are maintained or improved	Number of hours of proactive law enforcement patrols related to Southern Resident killer whale	1,040 hours	March 2026 ¹¹
		Conservation Actions for Southern Resident killer whale Critical Habitat Overlapping	\$3,337,206	\$1,657,719	Indigenous peoples actively participate in and contribute to the stewardship and conservation of heritage places	Number of heritage places where Indigenous peoples actively participate in stewardship of natural and cultural heritage of their traditional territories	2	March 2026

This indicator and target are cumulative up to March, 2026.
 In addition to conducting proactive law enforcement patrols towards reaching the target of 1,040 hours by March 2026, building on the work of previous years, it is anticipated that law enforcement will also respond to incidents which can result in charges and warnings.

with Park Canada Managed Protected Areas		Number of agreements in place that support Indigenous-led stewardship	7	March 2026 ¹²
	Visitors safely discover, experience, and enjoy Parks Canada places	Number of contacts reached through multimedia, outreach and interpretation initiatives relating to Southern Resident killer whale	40,000	March 2026 ¹³

Total spending, all themes

	Total federal funding, including legacy funding, allocated since the last renewal*	2025–26 total federal planned spending
Theme A: Strengthening science-based evidence and expanding technology driven solutions	\$70,520,498	\$25,554,095
Theme B: Coordinating, implementing, and enforcing management measures to safeguard priority at-risk whale populations and habitats	\$82,263,440	\$30,860,687
Total, all themes	\$152,783,938	\$56,414,782

¹² Parks Canada will continue to support Indigenous-led marine stewardship in and around Gulf Islands and Pacific Rim National Park Reserves through contribution agreements with multiple First Nations.

¹³ Parks Canada will continue to deliver outreach and education programming at in-person events, while also enhancing awareness of threats to Southern Resident Killer Whale, their habitat, and Southern Resident Killer Whale management measures through multimedia and interpretation.